Facilitating the Entry into Force of the HNS Convention: Consideration of a Draft Text of a Protocol to the HNS Convention

Analysis of Claims Data on List of HNS Incidents Involving Vessels Entered in an International Group Member Club in the Period 2002 - 2007

Submitted by the International Group of P&I Clubs

Summary: This document provides an analysis of claims data collated by the International Group of P&I Clubs on incidents involving the carriage of HNS between 2002 - 2007.

Action to be taken: Information to be noted.

1 Introduction

1.1 The International Group of P&I Clubs received a request from the United Kingdom Government on 14 December 2007, on behalf of a number of States, for 'information and data in respect of claims history for incidents that would have been caught by the HNS Convention had it been in force at the time of the incident occurring'. The International Group was requested to provide figures for the last five - six years, assuming that the HNS Convention had entered into force on 1 January 2002.

1.2 The International Group understands that this information is highly relevant to the work of the HNS Focus Group that will take place within the IOPC Funds during the coming months.

1.3 The information that has been collated on claims data from the International Group Clubs is summarised in this document.

2 HNS Incidents – Claims data

2.1 Following receipt of the above mentioned request, all 13 principal member Clubs of the International Group responded with claims data relating to incidents involving the carriage of HNS by vessels entered in their Club at the time of the incident between 2002 - 2007, with the total cost of claims incurred (including the gross estimate that may still be held by the Club over and above the amount already paid) for damage arising from the incident that would have been governed by the Convention if in force at the time of the incident. This did, therefore, require the Clubs to differentiate between claims incurred for damages that fall within the scope of the definition of 'damage' under the Convention and claims incurred that fall outside the scope of this definition (ie cargo claims, collision claims etc).
Number of incidents and total cost of claims

2.2 In total, claims data was provided in respect of 126 incidents during this period where the relevant vessel was entered with a member Club of the International Group.

2.3 The total cost of claims paid in all 126 incidents for 'damage' that would have been governed by the Convention if in force at the time of each incident was approximately 137 million SDR (US$212 million).

Shipowners’ Limitation & Claims Paid

2.4 Out of this total of 126 incidents, the total cost of claims incurred in 124 incidents fell in each case within the shipowner's limit of liability under the 1996 HNS Convention (in respect of claims incurred that would have been governed by the Convention if in force at the time of the incident). Only two incidents that occurred in this period from the list of incidents provided by the International Group Clubs resulted in 'damage' claims which exceeded the shipowner's limit of liability under the 1996 HNS Convention and would therefore have engaged the HNS Fund. Consequently, in 98% of the incidents where claims data has been provided by the Clubs, full compensation would have been paid by the shipowner under the 1996 HNS Convention if the Convention had been in force at the time of the incident occurring.

2.5 With regard to the two above-mentioned incidents, one incident arose from an explosion on board a chemical tanker in Brazil and the other incident from the discharge of gasoline at a terminal in the United States.

2.6 The former incident represents the highest claim incurred that would have fallen within the scope of the Convention, namely 35.7 million SDR (US$55 million). This incident involved a vessel of 11 636 GT with a limitation amount of approximately 24.5 million SDR under the Convention.

2.7 The latter incident incurred a claim of approximately 22.6 million SDR. This incident involved a vessel of 6 411 GT with a limitation amount of approximately 16.6 million SDR under the Convention.

2.8 It should be noted therefore that even in these two incidents where the HNS Fund would have been engaged, the total cost of claims did not significantly exceed the shipowner's limit of liability under the Convention.

2.9 As a result, it should also be noted that from the total cost of claims paid in all 126 incidents of 137 million SDR for 'damage' that would have been governed by the Convention if in force at the time of each incident, approximately 120 million SDR would have been met by the shipowner and only approximately 17 million SDR by the HNS Fund.

2.10 The International Group was also specifically asked to provide claims data relating to incidents involving the carriage of HNS in packaged form by sea. It is noteworthy that neither of the two above-mentioned incidents involved the carriage of packaged goods as defined by the Convention.

2.11 The highest claim incurred that involved the carriage of packaged goods totalled approximately 18 million SDR (US$28.2 million). This involved a vessel of 16 800 GT with a limitation amount of approximately 32.2 million SDR under the Convention. The total cost of claims arising from this incident therefore fell comfortably within the shipowner's limit of liability. The next highest claim incurred that involved the carriage of HNS in packaged form totalled approximately 5.2 million SDR, which was comfortably within the shipowner's minimum limit of liability under the Convention of 10 million SDR.
Breakdown of Claims

2.12 In terms of the breakdown of the total cost of claims arising from each of the 126 incidents, and the number of incidents where the cost of claims fall within a particular band range, the following information is provided:

<table>
<thead>
<tr>
<th>Range of cost of claims (SDR) per incident</th>
<th>No. of incidents</th>
<th>% of total no. of incidents</th>
</tr>
</thead>
<tbody>
<tr>
<td>10 million - 36 million</td>
<td>5</td>
<td>4.0</td>
</tr>
<tr>
<td>1 million - 9.99 million</td>
<td>19</td>
<td>15.1</td>
</tr>
<tr>
<td>0.01 - 999 999</td>
<td>39</td>
<td>30.9</td>
</tr>
<tr>
<td>0</td>
<td>63</td>
<td>50</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>126</strong></td>
<td><strong>100</strong></td>
</tr>
</tbody>
</table>

2.13 The above table highlights that only claims in respect of five of the 126 incidents reported exceeded the minimum shipowner's limit of liability under the 1996 HNS Convention of 10 million SDR. However as already noted above, and on account of the size of the vessels involved in these five incidents, only two of them actually exceeded the shipowner's limit of liability under the regime.

2.14 Furthermore, none of these five incidents involved smaller vessels/vessels of 2 000 units of tonnage or less (for which the 10 million SDR limit of liability applies).

2.15 The size of the five vessels mentioned above ranged from 6 400 GT to 38 600 GT.

2.16 The upper ceiling in the claims cost data above of 36 million SDR represents the highest claim incurred that would have fallen within the scope of the Convention.

2.17 The table above also shows that 63 of the total of 126 incidents actually incurred no claims for 'damage' under the Convention at all, if the Convention had been in force at the time of the incident.

Types of incidents

2.18 Where possible, the incidents have also been categorised against the different sectors of the HNS Fund under the 1996 HNS Convention, as follows:

<table>
<thead>
<tr>
<th>HNS Sector</th>
<th>Number of Incidents</th>
<th>% of total number of incidents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Oil</td>
<td>41</td>
<td>32.5</td>
</tr>
<tr>
<td>LPG</td>
<td>13</td>
<td>10.3</td>
</tr>
<tr>
<td>General</td>
<td>46</td>
<td>36.5</td>
</tr>
<tr>
<td>Unknown/not classified</td>
<td>26</td>
<td>20.6</td>
</tr>
</tbody>
</table>

2.19 With further reference to packaged goods, of the 72 incidents with claims data which have either been allocated as falling under General (account) or Unknown/not classified, it is possible to
determine that 49 of these did not involve the carriage of packaged goods, mainly on account of
the type of vessel involved.

2.20 Therefore only 23 incidents out of the total of 126 with claims data provided can be considered as
possible packaged goods incidents i.e. 18.3% of the total number of incidents. Without further
information on each incident it is not possible to be more definite in this respect. However, the
information provided in this document on the breakdown of claims highlights the fact that all
reported incidents involving the carriage of packaged goods fell within the existing shipowner's
limit of liability under the 1996 HNS Convention.

3 Conclusions

3.1 This information has been provided following a request from the United Kingdom Government on
behalf of a number of States and is intended to facilitate the discussions in the HNS Focus Group.

3.2 The claims data clearly shows that the vast majority of claims paid for 'damage' arising from
incidents involving the carriage of HNS by sea would have been met in full by the shipowner
under the Convention if in force at the time of the incident.

3.3 Based on the historical claims record, there is clearly ample headroom in the existing Convention
limits and no empirical justification for an increase in the shipowner's limits of liability under the
Convention, either for the carriage of packaged goods only or for all sectors of HNS governed by
the Convention.

3.4 It is unlikely, even taking into account factors such as inflation and the rising cost of claims, that
an increase in the limits of liability would result in any significant reduction in the compensation
paid by the HNS Fund given that a significant majority of the total cost of claims paid in each of
the 126 reported incidents fell within the shipowner's minimum limit of liability of
10 million SDR under the existing 1996 HNS Convention.

4 Action to be taken by the HNS Focus Group

The Focus Group is invited to take note of the information contained in this document.